TEXAS TRANSPORTATION COMMISSION

ALL Counties

MINUTE ORDER

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ALL Districts

The Texas Transportation Commission (commission) finds it necessary to adopt, on an emergency basis, new §25.28, relating to Traffic Engineering Investigation Requirements for Reducing Speeds on Certain Types of Roadways, to be codified under Title 43, Texas Administrative Code, Part 1.

The preamble and the new section, attached to this minute order as Exhibits A and B, are incorporated by reference as though set forth verbatim in this minute order, except that they are subject to technical corrections and revisions, approved by the general counsel, necessary for compliance with state or federal law or for acceptance by the Secretary of State for filing and publication in the *Texas Register*.

IT IS THEREFORE ORDERED by the commission that new §25.28 is adopted on an emergency basis and is authorized for filing with the Office of the Secretary of State.

The executive director is directed to take the necessary steps to implement the actions as ordered in this minute order, pursuant to the requirements of the Administrative Procedure Act, Government Code, Chapter 2001.

Submitted and reviewed by:

Director, Traffic Operations

Recommended by

Executive Director

114091 OCT30 14

Minute Number

Date Passed

Exhibit A

1 Emergency Adoption 2 The Texas Department of Transportation (department) adopts, on 3 an emergency basis, new §25.28, concerning Traffic and 4 Engineering Investigation Requirements for Reducing Speeds on Certain Types of Roadways. 5 6 7 EXPLANATION OF EMERGENCY NEW SECTION 8 Transportation Code, §201.101 authorizes the Texas 9 Transportation Commission (commission) to establish rules for 10 the conduct of the work of the department. Transportation Code, 11 §545.353, authorizes the commission to establish a reasonable 12 and safe prima facie speed limit for a part of the highway 13 system if the commission determines that the prima facie speed 14 limit set by statute is unreasonable or unsafe. 15 The safety issues that have developed due to the increased 16 energy sector traffic and limited maintenance funds require the 17 18 department to review the speed limits for roadways on the state 19 highway system. The crash rate for rural, two lane, two-way 20 roadways on the state highway system that are less than 24 feet in width is higher than the statewide average crash rate for 21 22 rural, two lane, two-way roadways on the state highway system.

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For example, in Bee County (Eagle Ford Shale area), the crash

rate for rural, two lane, two-way roadways on the state highway

system that are less than 24 feet in width is three times higher

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- 1 than the statewide average crash rate for rural, two lane, two-
- 2 way roadways on the state highway system.

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- 4 Under the current rules, a speed zone study and strip map
- 5 development often take months to complete. However, the speed
- 6 limits on certain types of roadways need immediate review due to
- 7 the increase in traffic crashes. The commission finds that the
- 8 conditions of roadways on the state highway system that are less
- 9 than 24 feet in width and have a crash rate that is greater than
- 10 the statewide average for similar roadways create an imminent
- 11 safety condition that requires the adoption of emergency rules
- 12 to allow the department to review and quickly revise speed
- 13 limits on those roadways.

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- 15 New §25.28, allows the department to use a streamlined speed
- 16 zone study to determine the prima facie speed for certain
- 17 roadways. The section authorizes the department to use the
- 18 streamlined procedure for changes to a speed limit if the
- 19 roadway or section of the roadway is less than 24 feet in width
- 20 and has a crash rate greater than the statewide average for
- 21 similar roadways. The streamlined speed zone study will include
- 22 the review of several roadway factors including the width of the
- 23 roadway, horizontal and vertical curves, driveway density, lack
- 24 of striped or improved shoulders, and the crash rate within the
- 25 speed zone. The study will be based on the most recent 85th

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- 1 percentile speed and will allow the commission to decrease that
- 2 speed by up to 12 miles per hour based on the additional roadway
- 3 factors. The rule also eliminates the need to prepare a strip
- 4 map, which is unnecessary because the parameters of the speed
- 5 zone will not be changed.

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- 7 The roadway factors under this emergency rule are also included
- 8 under the current full speed study authorized under §25.23 of
- 9 the department's rules. However, due to changes in roadway
- 10 conditions, the department needs to review these roadways again
- 11 to determine if they now warrant a decrease in the 85th
- 12 percentile speed, using the additional roadway factors included
- 13 in these emergency rules. The 85th percentile speed portion of
- 14 the study, under current rules, requires department staff to
- 15 measure the speeds of 125 cars or all cars within a 2 hour time-
- 16 period at multiple locations within the speed zone. Eliminating
- 17 the need to complete the 85th percentile speed portion of the
- 18 study will allow an expedited review of the speed limits on
- 19 qualifying roadways on the state highway system that is needed
- 20 to address the immediate safety concerns.

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- 22 Adoption on an emergency basis is necessary to allow the
- 23 commission the flexibility to address immediate traffic safety
- 24 concerns while department staff reviews the entire speed zone
- 25 study process to remove any unnecessary steps. The department

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- 1 plans to present the commission with new speed zone procedures
- 2 for consideration in December.

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- 4 STATUTORY AUTHORITY
- 5 The new section is adopted on an emergency basis under
- 6 Transportation Code, §201.101, which provides the Texas
- 7 Transportation Commission (commission) with the authority to
- 8 establish rules for the conduct of the work of the department,
- 9 and more specifically, Transportation Code, §545.353, which
- 10 provides the commission the authority to adopt and modify the
- 11 procedures for establishing speed zones.

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- 13 CROSS REFERENCE TO STATUTE
- 14 Transportation Code, §545.353.

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- 1 SUBCHAPTER B. PROCEDURES FOR ESTABLISHING SPEED ZONES
- 2 §25.28. Traffic and Engineering Investigation Requirements for
- 3 Reducing Speeds on Certain Types of Roadways.
- 4 (a) This section applies only to decreasing the speed limit
- 5 within an existing speed zone on the state highway system if:
- 6 (1) the roadway is less than 24 feet wide; and
- 7 (2) the number of crashes within that speed zone is
- 8 greater than the statewide average for crashes on similarly
- 9 classified roadways.
- 10 (b) The speed zone study necessary for decreasing a speed
- 11 limit under this section may, at the sole discretion of the
- 12 department, be limited to the consideration of the following
- 13 factors:
- 14 (1) narrow roadway pavement;
- 15 (2) horizontal and vertical curves;
- 16 (3) high driveway density;
- 17 (4) lack of striped, improved shoulders; or
- 18 (5) crash history within the speed zone.
- 19 (c) The posted speed limit may be reduced by as much as 12
- 20 miles per hour below the 85th percentile speed or trial-run
- 21 speed that was used to determine the current speed limit for the
- 22 speed zone.
- 23 (d) The final decision on the amount of variation from the

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- 1 posted speed limit should be based on the engineering judgment
- 2 of the supervising engineer.
- 3 (e) Because the boundaries of the existing speed zone have
- 4 been established, a strip map is not required under this
- 5 section.